HISTORICAL RELATIONSHIP OF HEALTH DISTRICT
AND COUNTY ADMINISTRATION BUILDING

A. Capital Improvement Levy.

1. Prior to November 1966, levy requests to build a county administration building had twice been rejected by voters. In order to “gain more grass roots support” [Journal Herald, October 17, 1966 - p. 1] the Montgomery County Commissioners decided to place a one-mill, five-year capital improvements levy on the November 8, 1966 ballot [see Attachment 1 for specific ballot language] to build six buildings rather than just a single county administration building - total proceeds of the levy were estimated at $10 - 11 million.

2. In explaining the decision to go with a multi-building levy, one of the County Commissioners explained, “We’re going to need someone to help us sell this besides ourselves.” [Journal Herald, January 25, 1966 - p. 10]

3. One of the buildings proposed in the levy campaign was a separate HEW building to house the county health department and the departments of education and
welfare. [See Attachment 2 for list of buildings and estimated cost; also KO Times, September 15, 1966 - p. 10 (Attachment 3).]

4. Throughout the Fall of 1966 there was an organized community effort to pass the levy (tours were even conducted through the Health District’s inadequate and condemned quarters on Second Street in an effort to convince the community of the need for new health facilities);

5. Throughout the campaign it was made clear that a separate $3.5 million, H-E-W facility was planned. A $2.5 million county administration building was also planned.

6. The levy was approved on November 8, 1966 and shortly thereafter a Montgomery County Building Commission was named to plan the specific allocation of monies derived from the levy;

7. It was implicit in the discussions leading up to the levy vote and explicit in documentation from the Building Commission following the favorable levy vote that the County would continue to provide free quarters to the county health district in the new H-E-W building (the County had charged no rent to the Health District for the Second Street quarters). [“The county proposes to construct a $3.25 million health, education and welfare building to replace the Sears and West Second Street structures.” - Journal Herald, October 20, 1966 - p. 44 (Attachment 4).]
8. The Building Commission considered various building options from 1967 through at least 1970 - in 1967 a project application for a separate $3.5 million HEW building was filed with $833,000 of Hill-Burton (federal) money being awarded for construction. [See attached Attachments 5 - 8.]

9. However by mid-1968 plans had changed and the idea of a separate HEW facility had been scrapped in favor of a single “Montgomery County Administration and HEW Building” - the single building would cost $9.2 million with $844,000 expected from Hill-Burton monies. Hill-Burton funds in the amount of $500,000 were eventually received. [See Attachments 9 - 10.]

10. According to all available documents, the (now) “County Administration Building” was constructed with the specific intent to permanently house the Combined Health District rent-free, thus fulfilling (in spirit, if not in actuality) the County Commission’s original promise to the voters;

11. The health district (recently merged with the City of Dayton health department) moved into the “Montgomery County Administration and HEW Building” in October 1972 where it has resided (rent-free) ever since.
ISSUE #1

An additional tax for the benefit of Montgomery County, Ohio for the purpose of providing capital improvements (necessary housing), School for Mentally Retarded Children, Shawen Acres Children’s Service Center, Nursing Home Addition, Youth Treatment Center, Health - Education - Welfare, County Offices at a rate not exceeding one (1) mill for each one dollar of valuation, which amounts to TEN ($0.10) CENTS for each one hundred dollars of valuation, for five years, starting first half collection 1967.

FOR: 68,730    AGAINST: 55,674
ATTACHMENT 2

GENERAL DESCRIPTION OF PROGRAM

FACT SHEET

1. A SCHOOL AND WORKSHOP FOR MENTALLY RETARDED CHILDREN

A 72,000 square foot building is proposed at a cost of $1,800,000.00, to be located adjacent to Barney Hospital. Together, with Barney, they will make up the most complete center for handicapped children in the state of Ohio. The building will contain: multipurpose room, activity rooms, cafeteria for hot lunch program, rooms for special departmental activities, gymnasium for sensory motor activities, swimming pool for hydro-therapy, green area for play and recreation, and one floor plan for easy access and entry.

The federal government will pay over 1/3 of the construction costs and the state department of Mental Health will pay up to $300.00 per youngster per year for operating costs.

2. A RESIDENTIAL TREATMENT CENTER FOR YOUTH

Some 20,000 square feet are proposed for the center at a cost of $350,000.00. Plans call for the erection of four (4) cottages and a central facility to be located on county-owned land off Infirmary Road. Forty-eight (48) children will eventually reside there and attend the local school districts.

The state will pay toward construction up to $3,000.00 per bed plus $100.00 per month operating expenses.

3. A COUNTY OFFICE BUILDING

A new county office building will be located adjacent to the new County Courts and Jails Building and will require 100,000 square feet, at a cost of $2,500,000.00. The building will house the County Commissioners Office, Auditor's Office, Treasurer's Office, Recorder's Office, the Board of Elections, Planning Commission, Recreation Department, Building Inspection Department, State Examiner, Purchasing, Humane Society, Credit Union, Maintenance Department, Veteran's Service and many other services.

4. A NEW HEALTH, EDUCATION AND WELFARE BUILDING

This building has been proposed to be erected at the corner of St. Mary and Second Sts. at a cost of $3,250,000.00 and will require 125,000 square feet. The City of Dayton will also house their health department in this building.
HEALTH, EDUCATION AND WELFARE BUILDING CONTINUED:

The building will contain the Environmental Health Division, Health Commissioner's Office, Birth and Death Registration Office, Immunization Clinic, Tuberculosis Clinic, Home Care, Adult Psychiatric Clinic, plus all education and welfare departments.

Hill-Burton funds will provide 33 1/3% of the construction costs for the Health Department. The Welfare Department will receive $2.50 per square foot per year for rental space from state welfare funds. The Board of Education will receive up to $3.50 per square foot per year for rental space.

5. THE COUNTY NURSING HOME HOSPITAL WING ADDITION

The County Nursing Home Hospital for chronically ill indigent citizens will require an additional wing for forty (40) beds, plus enlargement of kitchen facilities. Some 10,000 square feet are needed at an estimated cost of $250,000.00

6. SHAWEN ACRES CHILDREN'S SERVICE CENTER

The Center will be located at Shawen Acres and will require some 32,000 square feet at an approximate cost of $650,000.00 and will release space in the present administrative building for a library for children, room for special school classes for children not able to attend regular school, arts and crafts room, room for clubs; organization and small groups to have regular meetings, space for a chapel, study rooms, waiting rooms, etc.

The new building will house work space for administrative and social workers, for services to children and families throughout Montgomery County.
Alvin Tompkins

Shopping Center

Area residents to vote on one-mill county levy

September 15, 1966

Announcement the opening of the Alvin Tompkins Shopping Center today.

The center will feature a variety of stores including a department store, a supermarket, a clothing store, and several specialty shops. It is located on the corner of Main and Baker Streets and will be open from 9:00 AM to 9:00 PM daily.

Inform citizens

Area residents were notified of the upcoming election this week. The vote will determine whether a one-mill levy will be imposed to fund county services. Information on where and how to vote can be found in the local newspaper.

Alvin Tompkins

Shopping Center

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September 15, 1966

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Area residents were notified of the upcoming election this week. The vote will determine whether a one-mill levy will be imposed to fund county services. Information on where and how to vote can be found in the local newspaper.
APPLICATION FOR PROJECT CONSTRUCTION — PART 2.

FINANCIAL INFORMATION

<table>
<thead>
<tr>
<th>TYPE OF PROGRAM (Check one)</th>
<th>PROJECT NUMBER(S) (Assigned by State Agency)</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐ HOSPITAL AND MEDICAL FACILITIES</td>
<td></td>
</tr>
<tr>
<td>☐ FACILITIES FOR THE MENTALLY RETARDED</td>
<td></td>
</tr>
<tr>
<td>☐ COMMUNITY MENTAL HEALTH CENTERS</td>
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</table>

<table>
<thead>
<tr>
<th>NAME OF PROJECT</th>
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</thead>
<tbody>
<tr>
<td>Montgomery County NAV Building</td>
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</table>

<table>
<thead>
<tr>
<th>ADDRESS (City, County, State)</th>
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<tbody>
<tr>
<td>Dayton - Montgomery - Ohio</td>
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4. FINANCIAL RESOURCES FOR CONSTRUCTION

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<thead>
<tr>
<th>A. CASH, AND NEGOTIABLE AND NON-NEGOTIABLE SECURITIES</th>
<th>$3,490,267</th>
</tr>
</thead>
<tbody>
<tr>
<td>B. PLEDGES</td>
<td>$</td>
</tr>
<tr>
<td>FACE VALUE $</td>
<td>$</td>
</tr>
<tr>
<td>ESTIMATED CASH VALUE (By Bank or Lending Agency)</td>
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</tr>
<tr>
<td>C. CONTINGENT GIFTS AND BEQUESTS</td>
<td>$0</td>
</tr>
<tr>
<td>D. BONDS AUTHORIZED BUT NOT YET SOLD</td>
<td>$0</td>
</tr>
<tr>
<td>E. MORTGAGES</td>
<td>$</td>
</tr>
<tr>
<td>F. APPROPRIATIONS: STATE</td>
<td>$</td>
</tr>
<tr>
<td>LOCAL</td>
<td>$</td>
</tr>
<tr>
<td>TOTAL</td>
<td>$</td>
</tr>
</tbody>
</table>

H. TOTAL | $3,490,267 |

5. APPLICANT’S CERTIFICATION: The applicant hereby certifies that the foregoing statements are correct to the best of its knowledge and belief.

<table>
<thead>
<tr>
<th>LEGAL NAME OF APPLICANT</th>
</tr>
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<tbody>
<tr>
<td>Board of County Commissioners</td>
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<tr>
<td>Montgomery County</td>
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<tr>
<td>Dayton, Ohio</td>
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<table>
<thead>
<tr>
<th>SIGNATURE OF RESPONSIBLE OFFICER</th>
<th>DATE</th>
</tr>
</thead>
<tbody>
<tr>
<td>T. Smith, President</td>
<td>3/23/67</td>
</tr>
</tbody>
</table>

FOR STATE AGENCY USE ONLY

6. ON THE BASIS OF THE INFORMATION CONTAINED HEREIN AND THE DATA OR OTHER INFORMATION AVAILABLE TO THE STATE AGENCY, THE LATTER HEREBY CERTIFIES THAT IN ITS OPINION:

A. The applicant can, and if its application is approved, will raise money for construction of the facility and for its maintenance and operation when completed in the amounts and from the sources set forth in the application.

B. All legal requirements for raising these funds have been met.

<table>
<thead>
<tr>
<th>OFFICIAL NAME OF STATE AGENCY</th>
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<tbody>
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<table>
<thead>
<tr>
<th>SIGNATURE OF RESPONSIBLE OFFICER</th>
<th>DATE</th>
</tr>
</thead>
<tbody>
<tr>
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<td></td>
</tr>
</tbody>
</table>

NAME AND TITLE OF RESPONSIBLE OFFICER (Type or print)

PHS-62 - 6
REV. 3-63

FORM APPROVED:
BUDGET BUREAU NO. 55-R309
MONTGOMERY COUNTY HEW BUILDING

Project Ohio - 316

Application for Project Construction - Part I

1. Proof of nonprofit status: This facility is being constructed by the Board of County Commissioners of Montgomery County, (Dayton, Ohio) to house the Health Departments within Montgomery County, the County Welfare Department, the County Board of Education, the County Tuberculosis Clinic and the Adult Psychiatric Clinic.

2. Authorization of the signatory and alternate signatory: (See Resolution - Attachment I)

3. Narrative Description of the Project:

(a) Need for the Project:

The Health Departments of the City of Dayton and the General Health District which includes the four cities of Miamisburg, Moraine, Kettering, and Vandalia served a population of 596,542 in 1966. This population will be well of 600,000 by 1970. Both Health Departments, the Adult Psychiatric Clinic and the Tuberculosis Clinic are poorly and inadequately housed. In fact, the facilities of all have been declared as highly inadequate and inefficient by the County Commissioners, community leaders, boards of directors, and civic organizations.

Since the County Commissioners in Ohio are responsible to provide adequate and suitable quarters for the Welfare Department, the Boards of Health and Education, the Adult Psychiatric Clinic, and the Tuberculosis Clinic, the Metropolitan Health Council, the Department of Health, Education and Welfare, and the County Commissioners have proposed a joint facility known as the HEW Center. It is logical and workable since all three departments and the clinics work closely together on many mutual problems or clients or patients.

At present, the Welfare Department, the Board of Education, both Health Departments, and the two clinics are located in seven separate buildings, blocks apart.

(b) Type of Services to be Provided:

This facility was conceived primarily and originally to
be a Health Center and as the home of the official health agencies of the Montgomery County General Health District and the City of Dayton Health Division. Due to the close relationship, especially referrals, it was decided to join the services of Health, Education and Welfare in one facility.

This facility will provide the administrative, technical, and educational activities necessary in carrying on the functions of a local health department. The basic functions of administration, control of sanitation, control of communicable disease, public health nursing service, individual health protection and promotion through provisions of certain direct services, and public health education will be provided. Other services provided will include plumbing approval and inspection, housing code inspection and enforcement, air pollution control and radiological health.

Administration includes the ordinary business routines of any office as well as the specialized bookkeeping on health which involves the collection and tabulation of vital statistics, the recording of technical activities, and the issuance of licenses and permits.

Control of sanitation includes supervision of private and public water supplies, sewerage and excreta disposal, supervision of the quality of milk supply, control of hygienic conditions in food handling and processing establishments, supervision of eating and drinking establishments, insect, rodent, and rabies control, sanitary supervision of recreational facilities, and many others. Other environmental health services include: housing, plumbing, air pollution, radiological health, school inspections, swimming pools, accident prevention, ambulance regulations, and waste and refuse disposal.

Clinical facilities are vital to the control of communicable diseases. There will be available an immunization clinic, a tuberculosis x-ray, examination and treatment clinic, a venereal disease examination and treatment clinic, and refrigerated storage for vaccines and sera. Also, clinical facilities and equipment will be available for maternal and child health and children's dentistry. Direct service through well child conferences and family counselling will be rendered to children and mothers, especially to those who cannot secure such services through their own resources.

The public health nursing service plays probably the
most important role in the public health program. They participate in every type of activity and have the most frequent and intimate contact with the public. The nursing division provides skilled nursing care in the home, clinics, schools, and the community. This care is given by professional registered nurses, licensed practical nurses, physical therapists, speech therapists, occupational therapists, social workers, nutritionists, home health aides, and others. Some of the services include dental care, well child conferences, Infant Auditory Screening, Chronic Disease Multiphasic Screening Clinic, home services, Tuberculosis Control, School Health, Maternal Health, Infant and Preschool, Mental Health, Adult Health and Medicine.

Public health education (public relations and community relations) is the function which rivets together all the various activities of a health program and transmits this to the public. Besides the Health Education Center, panels, murals, posters will be incorporated into the scheme of the waiting rooms and other parts of the building. There will be an auditorium for public meetings, lectures, motion pictures, conferences, etc. A library will be available.

(c) Ability to Staff:

The Montgomery County Health Department has the ability to staff all the areas of the second floor with the exception of the Air Pollution unit. We are at present acquiring a federal grant for a Regional Air Pollution Control Center. Preliminary applications have been approved and as soon as a consulting engineer is selected, the grant should be forthcoming this year. The Adult Psychiatric Clinic, the Tuberculosis Clinic, the Welfare Department, the Board of Education, and the City of Dayton all have the ability to staff the new facility.

Of course, there is extra space in all areas for growth. With the growth of population at a rate of seven percent per year and additional new federal programs being added each year, it is difficult to give the time when the space will be filled. We hope we have programmed the facility for five to ten years growth.

4. Preliminary Estimate of Cost of Construction and Equipping the Project:

(See Attachment IV - Application for Project Construction - Part I)
5. **Outline of Applicants Available Financial Resources or Potential Sources of Funds:**

The voters of Montgomery County approved a levy for 1 mill for five years for the construction of six buildings. This will bring in $10,000,000 in local tax dollars. Another $1,300,000 is expected in federal grants for a total cost of $11,300,000. The HEW Building is expected to cost $3,500,000 with $2,500,000 as cost of the health phase. Thus, the local share would cost $1,667,000 and the Hill-Burton share would be $833,000. The first taxes were collected in March, 1967.

6. **Availability of Funds for Maintenance and Operation for the Project after Construction:**

It is estimated it will cost $75,000 a year for two years or $150,000 to maintain and operate the HEW Building. This includes janitorial services, window washing, maintenance and operation of the building, and maintenance and operation of the equipment. The financing comes from the general fund, so there will be no problem of a deficit.

7. **Fractionalization Statement:**

The Board of County Commissioners will have sufficient funds from a 1 mill capital improvement property tax levy approved by the voters in November, 1966 for a five year period in addition to those from the Hill-Burton grant.

8. **Legal Opinion of Project Site:**

(See Attachment V - Legal Opinion of Prosecutors Office)
January 26, 1967

Mr. Edward C. Helke
President, Board of Commissioners
Montgomery County
15 N. Main Street
Dayton, Ohio

Re: Request for Hill-Burton Assistance

Dear Mr. Helke:

I am pleased to inform you that your request for Federal assistance under the Hill-Burton program to construct a new health department facility has been approved for a matching grant in the amount of $833,333 subject to meeting the conditions of the U. S. Public Health Service and the State of Ohio Regulations and Policies.

Please get in touch with our Division of Medical Facilities - Hill-Burton Unit for further instructions and to make arrangements for submitting the Federal application.

I should like to extend my best wishes for the success of your project.

Sincerely,

E. W. Arnold, M. D.
Director of Health

CC/ Robert Vogel, M. D.
Mr. Edward C. Halko
President
Board of County Commissioners
County of Montgomery
Dayton, Ohio 45402

Dear Mr. Halko:

As we stated in our letter of December 13, 1967 the above named project was awarded Federal assistance out of 1967 fiscal year Hill-Burton construction funds to construct a new health department facility.

At the time of the award - January 26, 1967 - it was thought the facility would be under construction before the end of this fiscal year. After a conference with your representative and architect, it appears the project will not be ready for construction within the time limit of May 1, 1968. Our 1967 funds must be tied up before the end of the fiscal year or we lose them. Of course if we lose the funds, the sponsors also lose their grant.

Since it appears that your grant can not be tied up this year, we suggest that you write us a letter withdrawing your 1967 grant of $833,333 and reapply for assistance in the 1968 fiscal year. This way we can use the funds on projects that are ready and the State will not lose the money.

At this time we are not sure of the amount that would be available in 1968, however, every consideration possible will be given to your program.
We should like to hear from you immediately of your desires. Naturally we do not want the State of Ohio to lose this money.

Sincerely,

William S. Wolfe, Chief
Division of Medical Facilities

WSW/rb

CC/ Robert A. Vogel, M. D.
   Mr. Robert F. Petrokas
   E. W. Arnold, M. D.
Mr. Paul R. Stockart  
Montgomery County Administrator  
Board of County Commissioners  
Courthouse  
Dayton, Ohio 45402

Re: Montgomery County Health Department  
Dayton, Ohio  
Project No. Ohio-316

Dear Mr. Stockart:

Thank you for your letter of January 18, 1968 bringing us up-to-date on the status and time table of the construction of the Montgomery County Administration Building which includes the Montgomery County Health Department.

You stated in your letter that it appears your project will not be far enough along to encumber 1967 fiscal year Hill-Burton funds. You further stated that you are requesting that your application for Hill-Burton funds for fiscal year 1967 be withdrawn at this time and that you would like to reapply for assistance in the 1968 fiscal year hopefully for a similar amount.

Your current allotment will be withdrawn and your letter will serve as a preliminary request for consideration in the fiscal year 1968.

Sincerely,

William S. Wolfe, Chief  
Division of Medical Facilities

WSW/3B

CC/ Robert Vogel, M.D.
## Department of Health Education and Welfare

**APPLICATION FOR PROJECT CONSTRUCTION - PART 1**

(Plus an Appropriate Supplemental Project Information Page)

**ATTACHMENT 9**

### GENERAL INFORMATION

1. **PROJECT NUMBER(S) (Assigned by State Agency)**
   - OHIO - 316

2. **LEGAL NAME OF APPLICANT**
   - BOARD OF COUNTY COMMISSIONERS
   - MONTGOMERY COUNTY

3. **NAME OF FACILITY**
   - ADMINISTRATION AND NEW BUILDING

4. **TYPE OF CONTROL**
   - [ ] PUBLIC □ NON-PROFIT (See Instructions)

5. **HAS APPLICANT ACQUIRED SITE?**
   - [ ] YES □ NO

### PROGRAM Check one and submit appropriate part I, supplemental project information page for the program checked.

- [X] HOSPITAL AND MEDICAL FACILITIES,
  - Title VI, P.H.S. Act, as Amended

- [ ] FACILITIES FOR THE MENTALLY RETARDED
  - Title I, Part C, P.L. 88-164

- [ ] COMMUNITY MENTAL HEALTH CENTERS
  - Title II, P.L. 88-164

### ADDRESS OF FACILITY (City, County, and State)

400 WEST THIRD STREET
DAYTON, OHIO 45402

### STREET & NUMBER

### EXAMINED CONSTRUCTION COSTS (Summarize costs for each continuation page attached, i.e., these costs shall be the sum of all projects represented by this application.)

#### A. ESTIMATED COSTS IN WHICH THE FEDERAL GOVERNMENT MAY PARTICIPATE:

<table>
<thead>
<tr>
<th>Description</th>
<th>Cost</th>
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<tbody>
<tr>
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<td>Movable Equipment</td>
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<td>Site Survey and Soil Investigation</td>
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<tr>
<td>Architect's Fees</td>
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<tr>
<td>Public Health Center Site</td>
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<tr>
<td>Other (Specify)</td>
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</tr>
<tr>
<td>Parking Garage</td>
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<tr>
<td>Landscaping</td>
<td>$0</td>
</tr>
<tr>
<td><strong>SUB-TOTAL</strong></td>
<td><strong>$510,000</strong></td>
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</tbody>
</table>

### TOTAL COSTS IN WHICH THE FEDERAL GOVERNMENT IS REQUESTED TO PARTICIPATE

- **$2,532,884**

#### B. ESTIMATED COSTS IN WHICH THE FEDERAL GOVERNMENT MAY NOT PARTICIPATE

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<td><strong>SUB-TOTAL</strong></td>
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</table>

#### C. ESTIMATED TOTAL COSTS OF CONSTRUCTION

- **$9,185,490**

### APPLICATION’S FINANCIAL RESOURCES

#### A. CASH AND NEGOTIABLE AND NON-NEGOTIABLE SECURITIES

- [ ] FACE VALUE: $ |

#### B. PLEDGES

- [ ] DISCOUNTED VALUE: $ |

#### C. CONTINGENT GIFTS AND BEQUESTS

- [ ] |

#### D. BONDS AUTHORIZED BUT NOT YET SOLD

- [ ] |

#### E. MORTGAGE

- [ ] |

### APPROPRIATIONS:

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<thead>
<tr>
<th>STATE</th>
<th>AVAILABLE</th>
<th>ANTICIPATED</th>
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<tbody>
<tr>
<td>LOCAL</td>
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</table>

### OTHER (Specify)

- One (1) Mill Levy Approved by Voters 11-8-66

- **$9,185,490**

### PRELIMINARY FINANCIAL ANALYSIS

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<td>Applicant’s Share of Costs</td>
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<tr>
<td>Estimated Total Cost of Construction</td>
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### 9. MAINTENANCE AND OPERATION

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<tr>
<th>Description</th>
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<th>Second Year</th>
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<td>$100,000</td>
</tr>
<tr>
<td>Estimated Income</td>
<td>$100,000</td>
<td>$100,000</td>
</tr>
<tr>
<td>Estimated Deficit (Explain method of meeting deficit)</td>
<td>$0</td>
<td>$0</td>
</tr>
</tbody>
</table>
A. That it (or other public or nonprofit agency which is to operate the facility) has or will have a fee simple or such other estate or interest in the site, including necessary easements and rights-of-way, sufficient to assure for a period of not less than 30 years undisturbed use and possession for the purpose of the construction and operation of the facility;

B. That the Surgeon General's approval of the final working drawings and specifications, which conform to the general standard of construction and equipment, will be obtained before the project is advertised or placed on the market for bidding;

C. That it will perform actual construction work by the lump sum (fixed price) contract method; employ adequate methods of obtaining competitive bidding prior to awarding the construction contract, either by public advertising or circulating three or more bidders; and award the contract to the responsible bidder submitting the lowest acceptable bid; provided, however, that the purchase and installation of equipment which is unique to the facility, as well as kitchen, laundry and laboratory equipment, need not be considered construction work for the purpose of this section, except that if open competitive bidding is employed to obtain any or all of such equipment, the award shall be made to the responsible bidder submitting the lowest acceptable bid;

D. That it will not enter into a construction contract or contracts for the project or a part thereof, the cost of which is in excess of the estimated cost approved in the application for that portion of the work covered by the plans and specifications, without the prior approval of the Surgeon General or Secretary;

E. That it will submit to the Surgeon General or Secretary for prior approval changes that substantially alter the scope of work, function, utilities or safety of the facility;

F. That it will construct the project, or cause it to be constructed, to final completion in accordance with the application and approved plans and specifications;

G. That it will maintain adequate and separate accounting and fiscal records and accounts for all funds provided from any source to pay the cost of the project, and permit audit of such records and accounts at any reasonable time;

H. That it will furnish progress reports and such other information as the Surgeon General may require;

I. That it will provide and maintain competent and adequate architectural or engineering supervision and inspection at the construction site to assure that the completed work conforms with the approved plans and specifications;

J. That sufficient funds will be available to meet the non-federal share of the cost of constructing the facility;

K. That sufficient funds will be available when construction is completed to assure effective operation of the facility as approved;

L. (1) That any laborer or mechanic employed by any contractor or subcontractor in the performance of work on the construction of the facility will be paid wages at rates not less than those prevailing on similar construction in the locality as determined under the Davis-Bacon Act (40 U.S.C. 276 et. seq.) and will receive compensation at a rate not less than one and one-half times his basic rate of pay for all hours worked in any work week in excess of eight hours in any calendar work week or forty hours in the work week (40 U.S.C. 327-332); and

(2) That the following conditions and provisions will be included in all construction contracts:

(a) The provisions of Labor Standards for U.S. Public Health Service Construction Grant or Loan Programs (PLS 90-A-3) pertaining to the Copeland Act (Anti-Kickback) Regulations and Labor Standards (prevailing rates of pay and overtime requirements) except in the case of contracts in the amount of $2,000.00 or less;

(b) The contractor shall furnish performance and payment bonds, each of which shall be in the full amount of the contract price, and shall maintain, during the life of the contract, adequate fire, workmen's compensation, public liability and property damage insurance;

(c) Representatives of the Surgeon General and State agency will have access at all reasonable times to work wherever it is in preparation or progress and the contractor shall provide proper facilities for such access and inspection;

M. That the facility will be operated and maintained in accordance with minimum standards prescribed by the State agency for the maintenance and operation of such facilities;

N. That it will conform to all the applicable requirements of the State plan and regulations;

O. That in the case of a community mental health center, the services to be provided by the facility, alone or in conjunction with other facilities owned or operated by the applicant, will be made available for a program providing principally for persons residing in a particular community or communities in or near which such facility is to be situated at least the essential elements of comprehensive mental health services - i.e., inpatient services, outpatient services, partial hospitalization services (including at least day case services), emergency services provided 24 hours per day within one or more of the above services, and consultation and education services available to community agencies and professional personnel;

P. That the facility will furnish a community service and:

(1) [ ] will furnish below cost or without charge a reasonable volume of services to persons unable to pay therefor;

(2) [ ] will NOT furnish below cost or without charge a reasonable volume of services to persons unable to pay therefor, and the justification as required by General Instructions, page 5, is attached;

Q. That all portions and services of the entire facility for the construction of which, or in connection with which, aid is sought, will be made available without discrimination on account of creed, and no professionally qualified person will be discriminated against on account of creed with respect to the privilege of professional practice in the facility.
If any real property or structure thereon is provided or improved with the aid of Federal financial assistance extended to the Applicant by the Department, this assurance shall obligate the Applicant, or in the case of any transfer of such property, any transferee, for the period during which the real property or structure is used for a purpose for which the Federal financial assistance is extended or for another purpose involving the provision of similar services or benefits. If any personal property is so provided, this assurance shall obligate the Applicant for the period during which it retains ownership or possession of the property. In all other cases, this assurance shall obligate the Applicant for the period during which the Federal financial assistance is extended to it by the Department.

THIS ASSURANCE is given in consideration of and for the purpose of obtaining any and all Federal grants, loans, contracts, property, discounts or other Federal financial assistance extended after the date hereof to the Applicant by the Department, including installment payments after such date on account of applications for Federal financial assistance which were approved before such date. The Applicant recognizes and agrees that such Federal financial assistance will be extended in reliance on the representations and agreements made in this assurance, and that the United States shall have the right to seek judicial enforcement of this assurance. This assurance is binding on the Applicant, its successors, transferees, and assignees, and the person or persons whose signatures appear below are authorized to sign this assurance on behalf of the Applicant.

**LEGAL NAME OF APPLICANT**
BOARD OF COUNTY COMMISSIONERS
MONTGOMERY COUNTY
DAYTON, OHIO

**SIGNATURE OF RESPONSIBLE OFFICER**
Edward C. Helke
DATE 5/29/68

**NAME AND TITLE OF RESPONSIBLE OFFICER (TYPE OR PRINT)**
EDWARD C. HELKE, President
BOARD OF COUNTY COMMISSIONERS

**STATE AGENCY CERTIFICATION**

11. THE STATE AGENCY CERTIFIES:

A. That the application contains reasonable assurance as to the availability of funds for the cost of construction and the entire cost of maintenance and operation when completed.

B. The application is in conformity with and contains the assurances required by the State plan and the Federal Regulations.

C. That in the case of a community mental health center project, the application contains reasonable assurance of the financial feasibility of the program of comprehensive mental health services which the project will provide or of which it is to be a part.

D. That the applicant’s representative whose signature appears above has been duly authorized to make the commitments contained in this application as is evidenced by a certified copy of authorization made by the applicant’s governing body which is contained in the files of the State agency.

E. That the Federal share for this project is to be charged to the allotment to the State for fiscal years as follows:

<table>
<thead>
<tr>
<th>ALLOTMENTS BY CATEGORIES</th>
<th>AMOUNT OF FEDERAL SHARE - BY FISCAL YEAR</th>
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<tbody>
<tr>
<td>Hospital and Medical Facilities:</td>
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<tr>
<td>Hospitals and Public Health Centers</td>
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<tr>
<td>Long-Term Care Facilities</td>
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<tr>
<td>Diagnostic and Treatment Centers</td>
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<tr>
<td>Rehabilitation Facilities</td>
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<td>Modernization</td>
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<tr>
<td>Total</td>
<td>$</td>
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</table>

F. In accordance with the approved State plan the Federal share for this project is % (pay)

**OFFICIAL NAME OF STATE AGENCY**

**SIGNATURE OF RESPONSIBLE OFFICER**

**DATE**

**NAME AND TITLE OF RESPONSIBLE OFFICER (TYPE OR PRINT)**
3. The applicant hereby agrees that it will incorporate or cause to be incorporated into all construction contracts or subcontracts in excess of $10,000.00 paid for in whole or in part with funds obtained from the Federal Government or borrowed on the credit of the Federal Government pursuant to such grant, contract, loan, insurance, or guarantee, the following provisions as prescribed in Section 202 of Executive Order 11246, of September 24, 1965:

"During the performance of this contract, the contractor agrees as follows:

1. The contractor will not discriminate against any employee or applicant for employment because of race, creed, color, or national origin. The contractor will take affirmative action to ensure that applicants are employed, and that employees are treated during employment, without regard to their race, creed, color, or national origin. Such action shall include, but not be limited to the following: employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or terminations; rates of pay or other forms of compensation; and selection for training, including apprenticeship. The contractor agrees to post in conspicuous places, available to employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of this nondiscrimination clause.

2. The contractor will, in all solicitations or advertisements for employees placed by or on behalf of the contractor, state that all qualified applicants will receive consideration for employment without regard to race, creed, color, or national origin.

3. The contractor will send to each labor union or representative of workers with which he has a collective bargaining agreement or other contract or understanding a notice, to be provided by the agency contracting officer, advising the labor union or worker's representative of the contractor's commitments under Section 202 of Executive Order No. 11246 of September 24, 1965, and shall post copies of the notice in conspicuous places available to employees and applicants for employment.

4. The contractor will comply with all provisions of Executive Order No. 11246 of Sept. 24, 1965, and of the rules, regulations, and relevant orders of the Secretary of Labor.

5. The contractor will furnish all information and reports required by Executive Order No. 11246 of September 24, 1965, and by the rules, regulations, and orders of the Secretary of Labor, or pursuant thereto, and will permit access to his books, records, and accounts by the contracting agency and the Secretary of Labor for purposes of investigation to ascertain compliance with such rules, regulations, and orders.

6. In the event of the contractor's noncompliance with the nondiscrimination clauses of this contract or with any of such rules, regulations, or orders, this contract may be cancelled, terminated or suspended in whole or in part and the contractor may be declared ineligible for further Government contracts in accordance with procedures authorized in Executive Order No. 11246 of September 24, 1965, and such other sanctions may be imposed and remedies involved as provided in Executive Order No. 11246 of September 24, 1965, or by rule, regulation, or order of the Secretary of Labor, or as otherwise provided by law.

7. The contractor will include the provisions of Paragraphs (1) through (7) in every subcontract or purchase order unless exempted by rules, regulations, or orders of the Secretary of Labor issued pursuant to Section 204 of Executive Order No. 11246 of Sept. 24, 1965, so that such provisions will be binding upon each subcontractor or vendor. The contractor will take such action with respect to any subcontract or purchase order as the contracting agency may direct as a means of enforcing such provisions including sanctions for noncompliance: PROVIDED, HOWEVER, That in the event the contractor becomes involved in, or is threatened with litigation with a subcontractor or vendor as a result of such direction by the contracting agency, the contractor may request the United States to enter into such litigation to protect the interests of the United States."

The applicant also agrees that it will be bound by the above equal opportunity clause in any Federally assisted construction work it performs itself other than through the permanent work force directly employed by an agency of government.

The applicant further agrees to assist and cooperate actively with the administering department or agency and the Secretary of Labor in obtaining the compliance of contractors and subcontractors with those contract provisions and with the rules, regulations, and relevant orders of the Secretary, (2) to obtain and to furnish to the administering department or agency and to the Secretary of Labor such information as they may require for the supervision of such compliance, (3) to carry out all sanctions and penalties for violation of such obligations imposed upon contractors and subcontractors by the Secretary of Labor or the administering department or agency pursuant to Part II, Subpart D, of Executive Order 11246, and (4) to refrain from entering into any contract subject to Executive Order 11246, or extension or other modification of such a contract with a contractor debarred from Government contracts under Part II, Subpart D, of Executive Order 11246.

In addition, the applicant agrees that if it fails or refuses to comply with these undertakings, the administering department or agency may take any or all of the following actions: (1) cancel, terminate, or suspend in whole or in part the grant, contract, or other arrangement with such applicant with respect to which the failure or refusal occurred; (2) refrain from extending any further assistance to the applicant under the program with respect to which the failure or refusal occurred until satisfactory assurance of future compliance has been received from such applicant; and (3) refer the case to the Department of Justice for appropriate legal proceedings.

5. That it will comply with Title VI of the Civil Rights Act of 1964 (P.L. 88-352) and all requirements imposed by or pursuant to the Regulations of the Department of Health, Education, and Welfare (45 CFR Part 80) issued pursuant to that title, to the end that, in accordance with Title VI of that Act and the Regulations, no person in the United States shall, on the ground of race, color, or national origin, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the applicant receives Federal financial assistance from the Department; and HEREBY GIVES ASSURANCE THAT it will immediately take any measures necessary to effectuate this agreement.
MONTGOMERY COUNTY ADMINISTRATION AND 
HEALTH, EDUCATION AND WELFARE (HEW) BUILDING 
PROJECT OHIO-316 

APPLICATION FOR PROJECT CONSTRUCTION PART I 

1. Proof of Nonprofit Status:

This facility is being constructed by the Board of County Commissioners of Montgomery County (Dayton, Ohio) to house many of the administrative operations and services of County Government. This building has some space included in it for a merged City-County Health Operation.

2. Authorization of the Signatory and Alternate Signatory:

(See Resolution - Attachment I)

3. Narrative Description of the Project:

(a) Need for the Project:

The Health Departments of the City of Dayton and the Montgomery County General Health District, which include the five cities of Miamisburg, Moraine, Kettering, Vandalia, and West Carrollton, serve a combined population of 600,000. Both Health Departments and the Tuberculosis Clinic are poorly and inadequately housed in buildings over 100 years old. In fact, the facilities of all present County Offices have been declared as highly inadequate and inefficient by the County Commissioners, community leaders, civic organizations and the citizens.

Since the County Commissioners are responsible for providing adequate and suitable quarters for the efficient operation and administration of County Government, they proposed a Joint Administration and HEW Building. It is logical and workable since all the Departments to be housed in this facility work closely together on many mutual problems and administrative matters.

At present, the present County Administration, the Welfare Department, both Health Departments, and the Clinics are located in seven separate buildings, blocks apart.

(b) Type of Service to be Provided:

This Joint Administration and HEW Building will house the County Commissioners Office, Auditor's Office, Treasurer's Office, Recorder's Office, the Board of Elections, Planning Commission, Recreation Department, Building Inspection Department, State Examiner, Purchasing Department, Humane Society, Credit Union, Maintenance Department, Veterans's Service, and many other services, in addition to the City and County Health Departments and Clinics.

-1-
This facility was conceived primarily and originally to be a Health Center and as the home of the official Health Agencies of the Montgomery County General Health District, and the City of Dayton Health Division. But, due to necessity, space has been set aside in the County Administration Building.

This facility will provide the administrative, technical and educational activities necessary in carrying on the functions of a local Health Department. The basic functions of administration, control of the environment, control of diseases, public health nursing services, individual health protection and promotion of certain direct services, and public health education will be provided. Other services provided will include plumbing approval and inspection, housing code inspection and enforcement, air pollution control and radiological health.

Administration includes the ordinary business routines of any office as well as the specialized bookkeeping on health which involves the collection and tabulation of vital statistics, the recording of technical activities and the issuance of licenses and permits.

Control of environment includes supervision of private and public water supplies; sewerage and excreta disposal; supervision of the quality of milk supply; control of hygiene conditions in food handling and processing establishments; supervision of eating and drinking establishments; insect, rodent, and rabies control; sanitary supervision of recreational facilities; and many other services. Other environmental health services include: housing, plumbing, air pollution control, radiological health, school inspections, swimming pools, accident prevention, ambulance regulations, and waste and refuse disposal.

Clinical facilities and laboratory facilities are vital to the control of communicable diseases, chronic diseases, and good public health services. There will be available an immunization clinic, a tuberculosis and X-ray clinic, a venereal disease examination and treatment clinic, and an adult psychiatric clinic. Also, clinical facilities and equipment will be available for maternal and child health services and children's dentistry. Direct service through well child conferences and family counseling will be rendered to children and mothers, especially to those who cannot secure such services through their own resources.

The public health nursing service plays probably the most important roles in the public health program. They participate in every type of activity and have the most frequent and intimate contact with the public. The nursing division provides skilled nursing care in the home, clinics, schools, and the community. This care is given by professional registered nurses, licensed practical nurses, physical therapists, social workers, speech therapists, occupational therapists, nutritionists, home health aides, and others. Some of the services include dental care,
Well Child Conferences, Infant Auditory Screening, Chronic Disease Multiphasic Screening Clinics, Home Health Services, Tuberculosis Control, School Health, Maternal Health, Infant and Preschool, Mental Health, Adult Health and Medicine.

Public Health Education, including Public Relations and Community Relations, is the function which units together all the various activities of a health program and transmits this to the public. Besides the Health Education Center, panels, murals and posters will be incorporated into the scheme of the waiting rooms and other parts of the building. There will be an auditorium for public meetings, lectures, motion pictures, conferences, etc. A library will also be available.

(c) Ability to Staff:

The Montgomery County Health Department and the City of Dayton Health Division have the staff, currently available to maintain all the programs and services mentioned above. The Ohio Department of Health Division of Medical Facilities can be assured that the space available will be used to its maximum ability.

4. Type of Construction:

The Building consists of a mezzanine at street level, a lower floor below this and a plaza floor above. Above this is a ten (10) story tower. Adjacent to and beneath the building is a parking structure for 547 cars in a continuous ramp configuration on three (3) sloping levels as shown on the drawings.

The parking structure and lower building levels shall be concrete frame and slab construction. The tower shall be cellular floor construction with bearing walls at the central cores with the floors cantilevered from this and suspended at the perimeter from roof trusses. The exterior of the building shall be solar gray glass walls and spandrels.

The top of the parking structure and the area around the building will be landscaped as shown.

5. Outline of Applicant's Available Financial Resources or Potential Sources of Funds:

In November, 1966, the voters of Montgomery County approved a levy for one (1) mill for five years for the construction of six buildings. This will bring in approximately $10,000,000 in local tax dollars. Another $1,300,000 is expected in Federal Grants for a total cost of $11,300,000.00. The Joint Administration and HEW Building and parking facility is expected to cost $9,185,490.00 with the Health portion to cost approximately $2,532,884.00. Thus, the local share would cost $1,688,589.00 and the Hill-Burton share would be $844,295.00. The first taxes were collected in March, 1967.

6. Availability of Funds for Maintenance and Operation for the Project after Construction:
The Montgomery County Board of County Commissioners is charged with the responsibility to maintain and operate all county facilities. The County Maintenance Department provides certain services as plumbing, carpentry, painting, and miscellaneous services, but the County contracts for janitorial services, window washing, electrical work, and other services. The financing comes from the General Fund, and possibility of a deficit is rather slim.

7. Preliminary Cost Estimate:
   (See Attachment II)

8. Fractionalization Statement:
   (See Attachment III)

9. through 14. - "Not Applicable".

15. Schematic Drawings or First Stage Drawings:
   (See Attached Blueprints)
April 9, 1968

Board of County Commissioners
Montgomery County Courthouse
15 North Main Street
Dayton, Ohio 45402

Re: Montgomery County Health Department
Dayton, Ohio
Project No. Ohio-316

Gentlemen:

I am pleased to advise you that your request for reconsideration out of 1968 fiscal year funds for Federal assistance to construct a new county health facility has been approved in the amount of $500,000 contingent on meeting the requirements of the Hill-Burton program. I was sorry to hear that you were not able to meet the deadline dates of fiscal year 1967.

Please get in touch with our Division of Medical Facilities for further instructions.

I would appreciate confirmation of this award. I wish to extend my best wishes for the success of your program.

Sincerely,

E. W. Arnold, M.D.
Director of Health

CC/Robert J. Vogel, M.D.
Health Commissioner
HISTORICAL RELATIONSHIP OF HEALTH DISTRICT
AND COUNTY ADMINISTRATION BUILDING (CONT.)

B. Merger of County and City of Dayton Health Departments.

1. During the last half of the 1960's the question of merger between the Montgomery County Health District and the City of Dayton Health Department was a major community issue.

2. By 1965 the County Health District had combined (merged) with every major city in the county with the exception of the City of Dayton and Oakwood (which had their own separate health departments).

3. Most community leaders, including the two major Dayton newspapers, were pushing hard for a merger between the Combined County Health District and the City of Dayton on "efficiency of service" grounds - opposition to a merger came from the long-time City of Dayton Health Commissioner and City administrative staff who feared that the merger would result in reduced health services to city residents.
4. The period from late 1965 until December 1969 (when the formal merger occurred) saw a great deal of discussion and activity regarding the merger issue.

5. Throughout this period it was understood by all participants in the merger process that the County would continue to take the responsibility of providing free quarters to the merged entity. [ex. “By state law, the county government is obligated to provide adequate housing for the activities of the general health district.” - from January 1969 report of Arthur D. Little, Inc. to the Merger Study Committee at p. 26; “Since the County Commissioners in Ohio are responsible to provide adequate and suitable quarters for . . . Boards of Health . . . the County Commissioners have proposed a joint facility known as the HEW Center.” - from County’s initial Hill-Burton application for separate HEW Building at Section 3(a)].

6. The County had provided free quarters to the Health District since at least 1959 when the Health District first merged with the City of Vandalia. As noted above, there is every indication that the County considered this to be its continuing legal responsibility.

7. In December 1965, Community Research Inc., released a study regarding the merger issue - the study favored a merger and inter alia recommended that the construction of a “combined health center” was a logical first step towards the establishment of a unified health department. [See discussion of study recommendations contained in Journal Herald, January 5, 1966 at p. 1 (Attachment A) - this article noted
that the role of the county commissioners in the merger process "is restricted to providing housing for the joint operation."]

8. It is absolutely clear that the proposed capital improvements levy approved by the voters on November 8, 1966, was intended to fund this "combined health center." [ex. "The county proposes to construct a $3.25 million health, education and welfare building to replace the Sears and West Second Street Structures." - from Journal Herald, October 20, 1966 - p. 44]

9. Throughout the campaign for the levy (February - October 1966) it was made clear to prospective voters that the two health departments (either as separate entities or a combined health district) would be housed in the new structure.

10. See Journal Herald 11/1/66 - p.1 (Attachment B) - "The city and county have agreed to enter into a joint health building which voters will be asked to approve on November 8th."

See Journal Herald 11/22/66 - p.4 editorial (Attachment C) - "The voters by approving [the capital improvement levy]... agreed to house the two departments in a new building..."

11. Thus the merger issue or alternatively the housing of the two health departments under a single roof were part and parcel of the 1966 levy campaign - if the
levy were passed, the two districts would have a home (whether merged or unmerged) - throughout the entire campaign the County never led the voters to believe anything otherwise than if the levy were approved there would be a new home provided for the county health district (and the city health department if the two entities still had not merged).

12. On November 8, 1966, the citizens of Montgomery County approved the capital improvement levy - from this point on new housing for the county and city health departments was a certainty - for the next six years issues would center upon where the housing would be located (i.e., in a separate HEW building as originally proposed in the campaign; or in a combined administration/HEW building as was finally decided upon) and whether such housing would be for a single merged entity (in which case no rent would be charged) or for two separate health departments (in which case the County would exact rent from the City of Dayton Health Department only). [See attached memorandum from Carl V. Roberts, Chairman, Montgomery County Building Commission to County Commissioners dated June 26, 1969 (Attachment D].

13. In January 1969 Arthur D. Little, Inc. released a final merger study designed to be a guidance document for the negotiating teams who would hammer out the exact terms of the merger. It is significant to note that housing of the merged health department was not an issue. The study simply assumed that the County would provide housing. [Ex. p. 9 - “Until the new facilities are ready for occupancy in early 1971, the physical arrangements necessary for the smooth functioning of the new district should be made
within the existing physical facilities of both organizations.”; p.77 - “... [The ] city will achieve some savings when the new health facilities are completed and ready for occupancy in early 1971. This will free the presently occupied health facilities for other uses.”]

14. In the end, the fast-approaching construction of the County Administration Building was a prime factor leading to the formal merger on December 17, 1969 - throughout 1969 the Montgomery County Building Commission was rushing to complete final plans for the “CAB” before construction began - it had already been decided that the lower two floors would house either two separate entities or a combined health district - the Building Commission was desperate to know whether it should plan for separate or combined offices. [See Roberts June 26, 1969 memo to the County Commissioners (Attachment D).]

15. The Building Commission and the community received an answer on December 17, 1969, when the two entities formally merged into a single combined general health district - it is significant to point out that the Merger Agreement did not even discuss the issue of housing - that issue had been decided three years previously with approval of the levy on November 8, 1966 - the County would provide free quarters to the Combined Health District in a new building financed with the levy proceeds.
City-County Health Unit Proposed
Total Consolidation To Be Asked, But
Problems Seen
By Walter Gray
Journal Herald Staff Writer
Consolidation of the city and county health departments will be recommended by Community Research, Inc., within the next few weeks.
The recommendation will include several alternatives for partial consolidation until full merger can be achieved.
Total consolidation is the "most" useful approach, but there may be some problems in achieving it immediately, Deputy J. Carroll, executive director of Community Research, told the county commissioners yesterday.
City Spends More
Community Research is a private nonprofit organization supported by private contributions.
One problem is the method of financing the joint operation because the city now spends more on public health than the county.
The city spends $72,704 annual and the county spends $116,048, according to Winston Franklin, a research assistant.
Carroll said an alternative could be a contract between the city and county which would permit having services rendered in proportion to the present ratios for public health.

Don't Let This Fool You
Showing a stretch of leg as he pushes a car from a snowbank in Vancouver's Park-Maj. A. J. Duncan was on his way to a Scottish fete.

"Quality Programs"

Schools Map Use Of Federal Grant
By Mary Ellen Wells
Journal Herald Staff Writer
Dayton schools yesterday came up with a program for spending their $1,328,821 in federal funds, with each school using a part of the grant to purchase equipment for student activities.

Quill Waves as He Arrives at... We'll rot in this jail!
"Quality Programs"

Schools Map Use Of Federal Grant

By Mary Ellen Wolfe
Journal Record Staff Writer

Dayton schools yesterday came up with a program for spending their $1,238,921 in federal funds, with projects ranging from a mobile dental unit to field trips and outdoor education for pupils and their parents.

The programs are under Title One of the Elementary and Secondary Education Act and are intended for educationally deprived children.

"We have spent a great deal of time in establishing priority for these centers for young adults," Robert Weinman, superintendent of federal programs, said.

Weinman listed the following projects, projects considered here:

- Preschool

  Four centers operating now for 2- and 3-year-olds will be increased to 10 centers operating from March through August, and to 33 next September. These are in addition to the summer Head Start program for four-year-olds who will be included.

- Health Services

  A mobile dental unit will be purchased for use in screening dental needs of school children. It will then be used in the school systems.

- Additional staff for school medical, nursing, psychological and social services and facilities

- A pilot project in which a "team of a psychologist," social worker, and nurse will provide concentrated services in one or more schools.

Staff Development

- Comprehensive special education programs in human relations

Weinman said the program will not be released until a decision is reached.

Good Morning

Start The Day With Chuckle

Baltimore, Md. (AP) - A 20-inch portable television set was stolen from a Barlow station. An officer issued a "quick look" warrant.

Guard Joins Flood Fight

EUREKA, Calif. (UPI) - National Guard units were mobilized yesterday to help evacuate marooned families in Eureka, where thousands were forced to leave their homes in the ninth consecutive day of rain in the area. An estimated $50 million in property damage was estimated at $100 million in the 1964 Christmas week flood.

Union Chief Carried Out on Stretcher

Weisenborn Seeks Ohio Dugan Plans Bid For I

Rep. Clara Weisenborn (R-Montgomery) yesterday announced her candidacy for the Ohio senate.

Mrs. Weisenborn will run against the newly created 10th senatorial district including all of northern and western Montgomery county and nine of Dayton's wards.

"I feel quite confident I will get the party's endorsement and will not disappoint the people," Mrs. Weisenborn said.

"I have no intention of running as a candidate" Mrs. Weisenborn said.

Weisenborn had planned to run as a candidate under the new rules for the Ohio house, she said.

Dugan, who has been running for the Ohio senatorial district, is also a candidate.

"If I feel of the people's choice, I will run," Mrs. Weisenborn said.
Health--

(Continued From Page 1)

eligible for federal financing, he said.

Facilities for a joint health department had been included in plans for a county administration building.

Franklin said he was told by authorities in Columbus that Montgomery county has been given high priority for federal assistance for a health department building.

Consolidation has been strongly endorsed by Dr. Robert A. Vogel, the county health commissioner.

It is not supported by Rev. H. W. Williams, the city health commissioner.

The city health department is a much bigger operation, operated by the county health department, he said. Any attempt to utilize the two at this time would result in poor service to the city, Williams said.

Williams said rendering service in proportion to budget outlays by the city and county would not be good because the health department should give the same service to everyone.

He also said proposed mergers have been turned down in Columbus, Cleveland, Akron, Cincinnati, and Toledo.

Head Start Project
To Start Jan. 17.

OXFORD, O. -- The new Operation Head Start program will get underway Jan. 17, Mrs. David McClain announced. Mrs. David McClain will direct the Oxford phase of the program, at 2842 12th Street, said Mrs. David McClain.

The teacher for the Somerville class will be Mrs. William A. Henley, and the teacher for the Michael Kuns class, Oxford, will be Mrs. James A. Henley.

REMEMBER:
Before You Buy GIVE
Shannon Built A Trip

FABULOUS
Semi-Annual SALE
Re-upholstery

Fabulous Values... Sensational Savings During This Magnificent Event!

This is our "off season" for re-upholstering, so take it easy and relax. We have every fabric, including plastic, on display. In order to keep our shop full, we have reduced every one of these fine fabrics to help you save money. And there's a texture and pattern suitable for your decor. Remember, it costs less to re-upholster than to replace.

SHOP AT HOME

A qualified representative will call on you and give you a free estimate. No obligation.
Health Unit Combining Gets Boost

City Will Delay Selecting New Commissioner

Mayor Herbert W. Stuck, the city will not select a permanent health commissioner until it has a committee studying the city-county health merger report. The report by the city-county health committee will be presented to the Dayton Team on Thursday. The committee will hold a meeting at 7 p.m. to discuss the report.

Vogel Offers Assistance

Tate said the city-county health committee will hold a meeting at 7 p.m. to discuss the report. Vogel offered assistance, and added, "We may call on him if problems develop." Vogel later added that he would not act on the report until the city-county health committee has a meeting at 7 p.m. to discuss the report.

Sheppard's Trial Set In Cleveland

Jury To Be Sequestered

CLEVELAND—Samuel H. Sheppard's jury underwent last-minute revision yesterday, and his second-degree murder trial was ordered to proceed in Cleveland. Judge Francis J. Talty's decision not to transfer the case was announced moments after he excused a woman manager who was asked off. He was replaced by a woman alternate, and the jury's makeup was intact.

Talty then took a step believed unprecedented in this court's jurisdiction and ordered the jury to lock up, beginning tonight, at a Cleveland hotel for the duration of the trial.

Failure to sequester the jury is not the only reason why Sheppard's jury was not going home tomorrow night. Monday, the trial was adjourned by the judge in the case. A series of late-night motions, including a motion for merger of the trial and a motion for consolidation, were all denied. The trial is now set to resume in the morning.

VC She During Six Are Dead But Parade Goes On

SAIGON (AP) — Viet- cong gunmen repeatedly shelled Saigon, today in spectacular terrorist assaults as the capital celebrated Vietnam's National Day with a massive parade of allied arms.

Explosions shook the capital, as they did again last week, while the marines moved in reviewing stands filled with ranking officials, including Prime Minister Nguyen Van Thieu.

Vietnamese police reported six persons were killed and 25 injured in the first attack in the area of the Roman Catholic central market place. Another, shell hit Grail hospital.

The first attack occurred about an hour before the parade began. The visiting leaders were on review stands.

The U.S. command one American was reported killed in the first series of explosions near the church. The Second General was killed.

He apparently was a Navy officer who was being placed in an ambulance in a walled-in plastic box.

A few minutes later, a severe wave went off in the Saigon central market place, causing great damage in the area of the Roman Catholic church. The U.S. military reported the explosion was caused by a bomb. A Navy officer, who was being placed in an ambulance in a walled-in plastic box, was hit by the explosion.

The parade went on as scheduled, at 8 a.m. with Prime Minister Nguyen Van Thieu along with other high ranking Vietnamese and foreign officials.

The parade went on as scheduled at 8 a.m. with Prime Minister Nguyen Van Thieu along with other high ranking Vietnamese and foreign officials.

As the parades moved past the reviewing stands and the crowds, the second attack occurred.

By Associated Press

(Civilian chases for bomb in jungles, Page 5)
Sheppard's Set In Cleve

Judge Refuses Venue
Jury To Be Sequestered

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Failure to sequester the jury's
which originally convicted Shub
posted in 1954 was criticized by
The trial of the U.S. Supreme
June 30, 1956, Wed., July
the word "unfair", which had been
was a pater wom

Instead, an earlier

"Let the record show the change
and the reason that the jury has
not been fair and impartial may not
be the result of the
The committee has studied
by the Community,
and Community,
Inc., recommending
merger, using as a basis of its
research.

The city and county have
health, public
usually required, the
will be asked to approve. The
will need to see your

NCR St. Paul, Ill.
Starick’s Fine Decision

Our pleasure regarding the decision by City Manager Herbert Starick to delay the appointment of a permanent city health commissioner—until after the first of the year—outlived our silence from our strike.

The appointment of Dr. Charles P. Dine to the post left vacant by the death of Dr. H. H. Williams in no way changes the situation. Dine accepted on an interim basis.

We believe Mr. Starick is a person of integrity, and his decision to delay the appointment is in the best interest of the city.

The Journal Herald has long supported the consolidation of the two departments under a single commissioner.

Both Community Research, Inc., and the Community Welfare Council, through independent studies, have demonstrated that such a consolidation would enhance the Dayton area public health program far more effectively than it is at present under the separate jurisdiction of city and county health departments.

Here are some key points:

1. Cost savings: Consolidation would lead to cost savings for the city and county.
2. Improved services: A single commissioner would have better oversight and coordination of services.
3. More efficient:合并 would streamline operations and reduce redundancies.

The voters, by approving Issue No. 1 in the by-elections this month, agreed to house the two departments in a new building. Mr. Starick now has made it possible to get the issues settled once and for all. We believe it will result in great and lasting benefit to the entire Dayton community.

Church-A Go-Go

We suppose Mrs. Ryding is right. Ministers’ wives too often undervalue their appearance and underplay their wardrobe. As they say, in her case, wives of English vicars usually wear tweed suits and pass around cucumber and watercress sandwiches.

Not that everyone agrees with her decision to wear mini-skirts to church and elsewhere. Her husband, who will shortly be inducted as vicar of St. Mark’s in Bourne, may agree with her—people should let their heads that religion is

as those who are.

It makes me sick when I hear and read daily the criticism on our stand in Vietnam. Too many people don’t bother to investigate our reasons for being there.

Why can’t Americans realize that if Communists are not stopped in Viet- nam then they will conquer more and more country and they will be more step lightly to our shores.

The people of Vietnam need help in so many ways. Our Marines and Special Forces are working to teach these people how to improve their lives. Hospitals, schools, and homes have been built; equipment and technical advice have made jobs for the civilians. All this and our fighting forces too.

Why? Because we want to prove by example what our democratic form of government really stands for.

SUSAN FITZHARRIS

The Neighbors

by George Clark

Dayton

Catholic "He" Editor:

It is not just the Catholics of the community, or the employees of four Union members (Oct. 29, JH no. 2),

The account and any discuss the faculty men dysfunctional.

If the institute education and students in only form to Catholic for a belief in the liberal editor, they may an effective position.

From Consen

By Mar

It is three years since Lyndon B. Johnson was sworn into the presidency with the words of John F. Kennedy back to Washington.

It is two years since Kennedy was elected as the greatest majority in American history and set about becoming a "consensus President."

In public regard—during those three years he has traveled from acceptance to almost universal approval and, in the last two years, somewhere arrived at apathy.

The opposition is growing.

As he convalesces in Texas, he might ponder on a famous aphorism of his predecessor, who once remarked that "life is unfair."—For Mr. Johnson has done more for the old, the sick, the poor, and the oppressed than any other President who ever sat in the White House and maintained unprecedented prosperity in the process.

Yet two of the belied figures in this era, his own, stand out.

In some men it is the soldier, a man of screen, staff, and.
Montgomery County
Building Commission

Room 3, County Office Building
15 North Main Street, Dayton, Ohio 45402
Telephone 229-3161 Area Code 513

June 26, 1969

County Commissioners

Thomas A. Cloud
Robert F. Kline
Charles M. Lewis

Regarding the Health space in the downtown building—-

The two floors, lower level and mezzanine, were designed—-with the assistance of Dr. Robert A. Vogel's office, in conference with Dayton officials—-to accommodate a merged Health Department.

If the departments are not merged, as I understand it, the city of Dayton still could be accommodated as a tenant, with cooperative use of laboratories and similar functions.

Since the merger was contemplated from the outset in all planning for the space, no provisions have been made for a fall back design in case Dayton's health operation does not move into the building on one basis or another.

Involved is about 45,000 SF, or about 22 per cent of the total building.

If the city of Dayton should decide against moving into the new County building, the County Commissioners would be faced with a decision as to whether they wish to turn the entire 45,000 SF over to the County Health Department or to make provision for some other county functions. Because of the space cutback, due to cost increases, no provision has been made in the building for the Board of Elections, for example.

The space as now designed would not be appropriate for the use of that board, which asked for 12,000 SF, and probably would not be for any other uses the commissioners might wish to make of the city's share. Further than that, the operational pattern for the County Health Department alone probably would be such that much of these two floors would have to be redesigned.

If we get into redesign, we are talking about additional delay and additional architect's costs. If, however, such redesign is necessary after contracts are let, we are talking about those same costs plus the losses from negotiated changes with the contractors.

As it stands now, assuming some response soon from the federal government on their review of the health space plans and no great number of changes required by that review, we should be ready to advertise for bids in a month or less.
This means that at some point in time before that date, the Building Commission will be faced with making a decision on the final plans and specifications.

If we are to be faced with the possibility of having to make changes, it is suggested that we should know this as soon as possible.

These matters are being brought to your attention because it is my understanding that a final decision on the proposed alterations has not been made and the Building Commission has no official document in its files, beyond the minutes of the meetings at which the planning decisions have been made, specifying city of Dayton use of the projected space on the lower level and mezzanine.

Carl V. Roberts, Chairman

cc: Building Commission Members
Mr. Oswald
Mr. Stockard
Dr. Vogel
The Architects
Mr. Falke